

Explanatory Note on Data Sources and Methodology

Data Sources

This Report is based on the receipts and expenditure data presented in the budget documents of 31 state governments and union territories (UTs) with legislature. For accounts data, this has also been supplemented with the data taken from Finance Accounts of the state published by Comptroller and Auditor General (CAG) of India, wherever required. Data from 2017-18 onwards includes UTs with legislature. The analysis conforms to the data presented in state budgets and the accounting classification thereof. The detailed Appendices are based on the classification of receipts and expenditure of individual states/UTs into revenue and capital accounts. Some supplementary information regarding outstanding guarantees (contingent liabilities), expenditure on 'wages and salaries' and 'operations and maintenance' are obtained from state governments. Data on outstanding guarantees from 2006-07 to 2016-17 were obtained from CAG.

Data on the outstanding state-wise loans under the National Small Savings Fund have been obtained from the CAG. The outstanding state-wise central loans have been sourced from Controller General of Accounts (CGA). Besides, several items of data including the availment of ways and means advances (WMA)/overdraft (OD), market borrowings, investment of state governments in central government treasury bills and the data on the state development loans (SDLs) have been taken from the Reserve Bank records. Data on gross domestic product (GDP) and the state-wise gross state domestic product

(GSDP) are at market (current) prices and have been sourced from the National Statistical Office (NSO). This is supplemented by information received from the respective state governments and GSDP estimates used in the budget documents of the State Governments. Wherever GSDP data are not available or not consistent with NSO's data, the data are estimated based on the previous three years' annual average growth rate. GSDP data prior to 2011-12 correspond to base 2004-05 and data from 2011-12 onwards correspond to 2011-12 base, as published by NSO. GDP data for the year 2020-21 (BE) is taken from the Union Budget 2020-21.

Jammu & Kashmir has not provided account data for 2018-19 in its budget for 2020-21. This has been the practice in the past also. Therefore, the RBI has been using audited accounts data released by CAG each year. For 2018-19, however, the data pertaining to J&K are provisional data as these are not yet approved. Furthermore, in this year Annual Financial Statement, budget data are available for 2019-20 in 3 parts – Accounts (pre-actual for 1st April 2019 to 30th October 2019), Budget Estimates (31st October 2019 to 31st March 2020) and Revised estimates (31st October 2019 to 31st March 2020). In this Report, BE for 2019-20 is being repeated as given in the last year budget. For comparability with other states/UTs, RE for J&K is taken by combining Accounts (pre-actual for 1st April 2019 to 30th October 2019) and RE (31st October 2019 to 31st March 2020). BE for 2020-21 is given for the full year and is taken as it is.

The disaggregate of 'Discharge of Internal Debt' are not available for Arunachal Pradesh since 2006-07. Therefore, the whole amount was put under 'others'. The data are available this year from the government for 2018-19, 2019-20 and 2020-21 and incorporated accordingly.

A new statement (Statement 36) is added giving states' subsidies data for 2018-19 to 2020-21 collected from respective state governments.

Methodology

The analysis of the expenditure data is disaggregated into development and non-development expenditure. All expenditures relating to revenue account, capital outlay and loans and advances are categorised into social services, economic services and general services. While social and economic services constitute development expenditure, expenditure on general services is treated as non-development expenditure. Thus, development expenditure includes the development components of revenue expenditure, capital outlay and loans and advances by state governments. Social sector expenditure includes expenditure on social services, rural development, and food storage and warehousing (given under revenue expenditure, capital outlay and loans and advances by state governments).

The term 'Aggregate Expenditure' used in Chapter II is defined as summation of revenue expenditure, capital outlay and loans and advances. The term 'Aggregate Disbursement' used in Appendix Tables and Statements is summation of aggregate expenditure and debt repayments. The capital receipts provided in Appendix Tables (consolidated) and Statements

(state-wise) and used in the analysis include public account items on a net basis while these are excluded from the respective capital expenditure. Percentage variation worked out in Appendix Tables and Statements may differ due to rounding-off of figures.

The data provided in Appendix III (capital receipts) and Appendix IV (capital expenditure) are on a gross basis for all items, including public account items. Additionally, total capital receipts taking public account items on a net basis are also given in Appendix III to have comparable data with those of the previous years. Total capital expenditure given in Appendix IV is exclusive of public account items. The 'overall deficit/surplus' in the appendices is equal to the sum of cash deficit/ surplus (difference between the closing balance and opening balance), increase/decrease in cash balance investment account and the increase/ decrease in WMA/ ODs extended by the Reserve Bank.

Methodology for Debt Statistics

The Reserve Bank in its Report of 2005-06 budgets had compiled a data series on outstanding liabilities of state governments since 1990-91. In the 2006-07 Report, a revised series of outstanding liabilities was published by including data on reserve funds, deposits and advances and contingency funds of state governments. In the 2007-08 Report, a revised data series on outstanding liabilities of state governments was published from 2003-04 onwards based on the Combined Finance and Revenue Accounts of union and state governments, Reserve Bank of India records, data received from the Ministry of Finance (Government of India), Union Finance Accounts (CGA) and the budget documents of

state governments. The present Report follows the same methodology for compilation of outstanding liabilities as given in 2007-08 Report and uses the same data sources.

The outstanding liabilities of the state governments as at end-March 2019 have been directly taken from CAG of India's 'Combined Finance and Revenue Accounts of the Union and State Governments in India' (except for column nos. 2 to 4 and 15 in Statement 18).

The outstanding liabilities position for end-March 2020 and end-March 2021 have been derived by adding annual flows [2019-20 (RE) and 2020-21 (BE)] to the outstanding amounts for end-March 2019 and end-March 2020. This has been done in conformity with recommended methodology of 'Report of the Working Group

on Compilation of State Government Liabilities', 2005. Based on the state wise market loans (Statement 22), the maturity profile of outstanding state government securities is provided in Statements 23 and 24. These Statements also incorporate the appropriation of liabilities of the four bifurcated states (Bihar, Madhya Pradesh, Uttar Pradesh and Andhra Pradesh) to their respective newly formed states (Jharkhand, Chhattisgarh, Uttarakhand and Telangana) on the basis of Government of India notifications.

e-STATES Database

Subsequent to the release of this Report, the e-STATES data base released by the Reserve Bank of India along with the previous issue of this Report will stand updated.